DIVISION OF CHILD CARE & EARLY CHILDHOOD EDUCATION EARLY CHILDHOOD EDUCATION BOARD MEETING PROCEEDINGS HELD MAY 28, 2021 AT 1:00 P.M. APPEARANCES BOARD MEMBERS PRESENT: Mr. Charles Flynn, Chairman Ms. Sandy Doherty Mr. Andy Altom Ms. Beverly Massey Foti Mr. David Whatley Mr. Andrew Watson ALSO PRESENT: Mr. Joe West, Attorney for the Board Ms. Ebony Russ, Placement and Residential Licensing Manager Mr. Ezell Breadlove, Licensing Specialist Ms. Sharra Litzsey, Licensing Specialist Supervisor Ms. Ashelyn Abney, Assistant Director, Operations and Program Support Ms. Michelle Bridges-Bell, Attorney for DCCECE TIFFANIE N. HARRISON, CCR BUSHMAN COURT REPORTING LITTLE ROCK, ARKANSAS 72203 (501) 372-5115 harrisonreporting@outlook.com

INDEX

STYLE AND NUMBER
APPEARANCES
CAPTION
PROCEEDINGS
PROCEEDINGS CONCLUDED
COURT REPORTER'S CERTIFICATE 61
EXHIBITS
None marked by, nor provided to, the court reporter.
Tiffanie N. Harrison, CCR

(501) 372-5115

CAPTION
PROCEEDINGS in the above-styled and numbered cause
on the 28th day of May, 2021, before Tiffanie N.
Harrison, Arkansas Supreme Court Certified Court
Reporter #757, at 1:00 p.m., via Zoom Video
Communications, Arkansas, pursuant to the agreement
hereinafter set forth.
* * * * * * * * *

1	PROCEEDINGS
2	May 28, 2021,
3	MS. RUSS: Good afternoon, everyone. It is
4	now 1:00 PM. I do want to be respectful of
5	your time. We do have our court reporter,
б	Tiffanie Harrison here. Tiffanie, if you have
7	any special instructions for me, please let me
8	know.
9	COURT REPORTER: (Non-verbal response in the
10	affirmative.)
11	MS. RUSS: Thank you so much for
12	participating in this special board meeting. I
13	am Ebony Russ, the program manager with the

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am Ebony Russ, the program manager with the Placement and Residential Licensing Unit. The purpose of this meeting was to make the board members aware of several serious incidents that have occurred at Centers for Youth and Families Elizabeth Mitchell Center.

Page 4

With us today, we will have licensing specialist, Ezell Breadlove and his supervisor, Sharra Litzsey, to answer any additional questions, after we hear from the Board. So I do believe Mr. Andy had informed me that he is currently driving, and that Charles will be taking the lead today; is that correct?

CHAIRMAN FLYNN: That's correct.

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MS. RUSS: Okay. So now, I will turn it over to you, Mr. Flynn, and if you could ensure that we do have quorum.

CHAIRMAN FLYNN: Yes. I was actually making notes. I believe I see these members present besides myself: Andrew, Andy, Beverly, Sandy, and David. I believe we have six board members present. Does that appear correct?

(No audible responses given.)

All right. So, I'll call to order this special meeting of the Child Welfare Agency Review Board.

MR. WEST: Mr. Chairman, this is Joe West. Can I just interrupt for a second? Ebony, is the recording on? Is this being recorded?

MS. RUSS: No, it is not being recorded, but we do have the court reporter.

MR. WEST: Well, you need to have -- to comply with FOIA, the recording needs to be going.

MS. RUSS: Okay. Not a problem. CHAIRMAN FLYNN: Thanks Joe.

MS. RUSS: Okay. We do have recording on. Did you want me to go ahead, Mr. Flynn? I'm

sorry.

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CHAIRMAN FLYNN: Yes, I can once again state that we do have six board members present, and we have a quorum, and we'll call to order.

MS. RUSS: Again, thank you for your participation. I would like to introduce, Mr. Ezell Breadlove. He is currently the licensing specialist for Centers for Youth and Families Elizabeth Mitchell Center, and he will discuss the recommendation for letter of reprimand. Ezell, if you can please go ahead.

MR. BREADLOVE: Good afternoon, everyone. My name is Ezell Breadlove. I'm the licensing specialist for Centers for Youth and Families. Thank you guys for being here today. I'm here to discuss the documents that you have before you. In those documents, you will see that there have been several incidents that have taken place over the last four to six months. In those incidents, there have been at least four broken bones, and a sprained ankle as a result of different restraints, or safety holds, that the staff have used. We've had 12 elopements. We've had six attempted suicides. Four peer to peer sexually acting out with one another and like I said, because of those incidents that we have incurred over the last four to six months, they have currently been placed on a corrective action plan, but we feel that isn't sufficient so we wanted to actually come to you guys and present to you today a recommendation for a letter of reprimand.

> MR. ALTOM: Charles, can I ask a question? CHAIRMAN FLYNN: Yes, sir.

MR. ALTOM: I'm just curious to know...

(Technical failure.)

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CHAIRMAN FLYNN: We lost him.

MR. BREADLOVE: Ask him can he type his message.

MS. RUSS: I think he's traveling.

MR. BREADLOVE: Okay.

MS. RUSS: Charles, I'm sorry, I didn't advise that we do have representation from Centers for Youth and Families. I believe it's Melissa Dawson and David Kuchinski. I'm sorry if I said that name wrong.

MR. ALTOM: I saw the report that was sent out. I would like to know -- I'll just call in, and let somebody else ask a question. CHAIRMAN FLYNN: We'll give Andy a chance to get back. We can continue, Ebony, though if anyone else has a question or a comment.

MS. RUSS: Ms. Dawson, I'm sorry. I think you were saying something and may have been cut off.

MS. DAWSON: (Indiscernible.)

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MS. RUSS: I think you're on mute. We can't hear you.

CHAIRMAN FLYNN: Ebony, while we're waiting here for some stuff, can I get a little feedback even from Joe on this. Because the board members do have documentation, I'm assuming that Centers has the same documentation that you mailed us. Is it necessary for us to read all of this for the record, or is these details a part of the record, because there's a printed edition?

MR. WEST: I mean, if it was given to the Board, as part of the agenda and the exhibit packet, if you want to just clear things up and introduce it for the record, so it can be attached to the court reporter's record of it going forward, I mean, that would -- if that would satisfy you, that would probably clear up any confusion. CHAIRMAN FLYNN: There's an eight-page document here, and I don't want anyone to think that just for the record, we have to have all of this read to us again, because of the board members have had this for a couple of days, and have had plenty of time to read the details. There may be some particular situation that we need to focus on, but maybe not everything that is on the paper.

MR. WEST: Right. And as --

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MS. BRIDGES-BELL: Mr. Flynn -- if you don't mind, Joe. I'll jump in real quick. Mr. Flynn, I don't think everything needs to be read into the record. We do have a person that's going to present evidence that will talk about everything that's been provided to, but there's no intention on our part to read every single thing. It will be an exhibit that will just be introduced as a whole.

CHAIRMAN FLYNN: Thank you. That works. Andy, are you there?

MR. ALTOM: Yeah, can you hear me better now?

CHAIRMAN FLYNN: That sounds good. Go ahead.

MR. ALTOM: Okay. I'm going to pull over here. I have a couple questions to ask. First question is -- you know, I saw some of this stuff. Some of this stuff is obviously concerning. Some of the stuff though, I'm not sure -- I don't understand the concern. For instance, the elopement, are you saying that part of this is an issue, because they had an elopement from a facility, where they had 12 individuals? Can you hear me?

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CHAIRMAN FLYNN: Yes, Andy we heard you. Ebony, who needs to answer that?

MS. RUSS: Ezell, did you want to respond? If not, I can go ahead.

MR. BREADLOVE: Go ahead. You can go ahead.

MS. RUSS: Yes, sure. So, the concern is that there was a continued issue with supervision at the facility, so the amount of elopements in such a short amount of time, that were either directly involved with issues with supervision, lack of supervision, along with other issues that have occurred at that facility, concerning lack of supervision issues, with some suicide attempts. There had been several at one point, some day after day.

And then compound that with the issues with the broken bones, and then the peer to peer sexually acting out at the facility, which also is in relation to supervision concerns.

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MR. ALTOM: Okay. So, what I heard was that, along with the elopement, but the only thing I saw about the elopement, was where a child had pulled a fire alarm. And in any of these facilities, when you pull a fire alarm, that unlocks all of the doors to the facility for a secured facility. So I don't know if that -- I guess that was one of the concerns that I had is that by the large amount of kids that left because of that pull, that you're saying that it was because someone didn't supervise the kids to keep them from pulling the alarm; is that correct?

MS. RUSS: No, I wouldn't say that would be an accurate statement; however, there have been so many elopements at that facility, in particular in 2020. So, when we were doing a review of the facility, those are the things that we took note of. So we have a facility where they have several elopements, then we have several broken bones, with these restraint

holds, as a result. And then we're moving to there are several youth who are sexually acting out at the facility, that supervision was an issue. That's why it occurred, because no one was watching.

MR. ALTOM: I understand that.

MS. BRIDGES-BELL: I appreciate that information.

CHAIRMAN FLYNN: Michelle, let me just pause a minute. Because Andy is not doing the video, I just want to make sure he knows who's talking, okay? Andy, do you know who Michelle is?

MR. ALTOM: No, I don't.

MS. BRIDGES-BELL: Michelle Bridges-Bell, attorney for DCCECE.

MR. ALTOM: Okay.

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CHAIRMAN FLYNN: I think it would help Andy to know who's talking. So what were you saying, Michelle?

MS. BRIDGES-BELL: I just wanted to intervene really quickly. I apologize. I had two different links, and the first one I used didn't work. So my sincere apologies to the Board. I got on here as quickly as I could. But I would like to, I think, give a broader explanation of what's been going on, and the specific facilities, and Ashelyn, if you don't mind jumping in, I think for my perspective also, and for the Board, I think it would be beneficial to hear everything that we've been seeing on our side, that we felt necessary to bring to the Board. Ashelyn, if you don't mind.

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MS. ABNEY: I'll be glad to do that. So Andy, I appreciate what you're saying in terms of just the elopement in and of itself, but when we're looking at the center as a whole, we look at the record, and what we're looking for is anything that was not in compliance. So, it's not just the elopement. If it was just the elopement, and just that situation, I think we would have a different conversation. However, it's like Ebony was saying. As you look at the record, and the information in front of you, many of these things can be tied to supervision. And so, it's concerning that you've got the elopement, but it's also additionally concerning that you've got sexual activity, peer on peer activity, when you have

staff members that are present, and didn't intervene, for instance, as an example. And again, that's just one example.

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MR. ALTOM: Okay. I would like to ask a question though. I guess what I'm trying to get my arms around, is when I read through the stuff that was sent, it looked like when they have incidents like that, they have taken corrective action plans, whether to terminate employees, or whatever. And I'm trying to be objective here. I'm just trying to understand. You're saying that their corrective action plan, of terminating employees, and doing those type things aren't adequate? Or are you saying that even after they've done that, they still continue to have problems?

MS. ABNEY: That's what were saying, that it appears to be inadequate, because they continued to have the problems. So, what we're looking for, for licensing, is a maintaining of compliance. Not that a situation happens and they didn't correct it, but a situation is happening; they correct it. Another one happens; they correct it. For instance, like the four broken arms, because of the restraint. And so, what we need, in order for us to say that this license is viable, and headed in the right direction, is for there to be a sustainment of the compliance there.

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MR. ALTOM: Okay. So with a letter of reprimand, what will that do? Will that put them on notice, or are you saying you want to put them on a provisional license basis? That's what I was trying to also understand, was what's the next step, other than sending the letter?

MS. ABNEY: What we're hoping to gain Andy, is an understanding between the Board, and the facility, that in order for them to be a healthy license in good standing, that they need to maintain compliance. They need to get there, and then they need to maintain it. So a letter of reprimand is not seen as an action against the license, and we are not at this time recommending a probationary provisional on their license. We're trying to gain, again, an understanding of the severity that the center and the facility cannot continue to operate at this level, that they need to come into maintain and sustain the compliance.

To answer your second question, if that should not happen, then the licensing unit would be in a position where we have to come back to the Board. We would let you guys know what the compliance looked like, and then we would make a recommendation for there to be an adverse action against the license, but that is not our hope. Our hope is that doing the letter of reprimand, that we will see a sustainment of the compliance of the regulations at the facility.

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24 25 MR. ALTOM: Okay. The other reason I'm asking this is because I've talked to our folks that run facilities like this, and there's a great concern that the licensing unit is in a gotcha type attitude, headset, when you come into these facilities. And I know I've reached out to Craig and asked him, you know, how have corrective action plans been received, from the licensing unit? Some of the things I've heard are concerning, in the since that he's asking you guys, you know, what else do you want us to do over certain issues, and there's not a lot of feedback, other than, they're out of compliance. And at some point -- you know, at

one time, I think the licensing unit had a relationship with providers that was assisting, you know, maybe giving them other ideas and things like that. I'm just wondering is this an education thing that we need to as a unit take on, to try to understand better, or is this just a -- this is just an outlier, that that's not the case?

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MS. ABNEY: Right, Andy. I would say to you, that we are not in a gotcha mentality. We are absolutely in a coaching mentality. We've been talking about that with our staff. The difference here is when we come and we cite a regulation that there is an expectation by both the agency and us, that we are going to see compliance. And so, when you have repetitive out of compliance, then that causes concern for the licensing unit.

And so, I would just disagree respectfully, that we are not adversarial at all with agencies. We are in that mode of trying to help make sure that things are the way they should be. Because we do understand, like you guys understand, the bottom line for us, and my responsibility even, is to make sure that the

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children are safe.

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And just to speak a moment, about what you're saying in terms of these types of behaviors, you're right. This is a different group of youth, and we know that these youth have been in very traumatic situations already, which many times, has like caused them to be a situation where they're in a residential facility in the first place. So we want to make sure that we are doing everything we can, in order to provide for their safety. That's my responsibility. And so my responsibility and my teams responsibility is to bring information to you guys, as the Board, the people that have the authority, and to let you quys know, this is what we're seeing at a facility. So I am concerned, and my team is concerned at the level of compliance, based on things that happened, happening most recently at the center.

MR. WATSON: Okay. One question I have is -- I understand wanting to do the letter of reprimand, but do you think that that carries it far enough? Because when you look at these instances, I mean you're talking from -- you know, what we got was from 8-10-2020, to 5-5 of `21, so that's a long track record, of having multiple, multiple, issues. So that's one thing, you know, to point out.

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The other thing that I want to ask is, in your opinion, do you think that we need to reduce the number of children that they can take for a period of time, until they can get their staffing issues settled? Because it sounds to me like they don't have adequate staff to take care of what needs to be done, to ensure the safety of the children.

MS. ABNEY: Well, certainly the Board has the authority to do any of those things, and I do not. My job is to bring to you-all the recommendation, and to let you know what I see. I operate, and my team operates, on your behalf. So, if the Board felt that that was necessary, then absolutely, that is within your authority to do. I can say to you, that my hope, again, is that we can get to a level of compliance at Centers, and that we can maintain it. If that doesn't happen, after this letter of reprimand, then I would -- my team would come back with a different recommendation, but

that is the point of the letter of reprimand. In that, it gives the opportunity to the agency, to look at the different things that are out of compliance, and to get them in compliance, and then sustain the compliance. So that is why we're making the recommendation for the letter of reprimand at this point, as opposed to anything else.

MR. WATSON: Okay.

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MS. BRIDGES-BELL: And I would also add that the reason that they have brought this to you, is that in one of our last meetings, many Board members said, "We want to know what's going on with this. We want to know if there's failing facilities. We want to know if there's problems." And this is what we're doing, and this is what they have brought to you. This is the evidence that they're bringing to you, based on the requirements that you wanted, in your last meeting. So I think that they're doing the best that they can, to bring you everything that they're investigating, and having substantiated findings, and we want youall to be aware of these facilities that are not performing at the level that you would hope

them to be as board members.

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CHAIRMAN FLYNN: Ashelyn, I want to carry on a conversation with you, that I had with Ebony, and this is something -- the question that I had -- and then I'd like for us to kind of move on to today's business. You know, Ebony expressed a lot of your licensed staff do not have experience in this type of facility, as far as day-to-day operation, and so, what we talked about, especially Andy and Beverly, with their expertise, maybe doing some training. Nothing to do with what we're talking about today, but to have a better understanding of this type of facility.

I've got to tell you, I've been on this licensing board for 20 years, and I still can't speak for what goes on at one of their facilities, in a really knowledgeable way. So I would love to even understand more, but I think especially for a licensing unit, just some really good day to day stuff.

The other thing that I've heard Andy volunteer numerous times is for peer support, and that's other agencies that do have a good track record to offer support to some agencies that are having problems, and help them find new ways to address that. So maybe that's for our June meeting. Maybe that's a little thing that we can cover while we're there, because I do know we need to move on with today's meeting and the specifics about that. Does that make sense?

MS. ABNEY: It does.

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MS. DOHERTY: I'd like to say something. This is Sandi. To go back to what Andy was saying about limiting the number. I mean its kind of like we're just going to leave them with this, even though we know they've had struggles with their staffing, and so that's like sacrificing X number of kids, to let them try. So I do think that might be something we need to consider.

I do know some letters have been sent to them, from some of the stakeholders in Pulaski County, that at this time they're not going to recommend them for their clients, because of some of these situations that are going on. And so, it might be of assistance to them too, to get back in to good standing, with some of the folks that they are providing services to

out there, to have some success instead of, we're going to keep you loaded with the number of children you can have, total, and good luck. You know, whether you've got staff or not. I think it's something to consider.

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MR. WATSON: I don't think it's a matter of good luck. I think it's a matter of just maybe -- well, what I was talking about was backing that ratio down a little bit, to get them more success, to maybe give people more confidence in them, that they could in fact do their job. The bottom line is, they've got like the maximum amount of kids, right now, I guess, and it's not working. You know, there's been over a year and a half, where there are pretty major issues going on. So that's all I'm saying is, is that maybe we can look at something like that, that could help them to be successful.

MS. DOHERTY: You must have misunderstood me. I was being a little sarcastic with the good luck, and I wanted to emphasize so they could have some success. So there can be more confidence again into the entities that are making referrals, private referrals, all kinds of referrals that have stopped at this point.

MR. WATSON: Okay.

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CHAIRMAN FLYNN: I tell you what. Ebony, why don't we hear what else you have to stay, and what Centers has to say, and then we can revisit this after that; is that okay?

MS. RUSS: Sure. Ezell, did you have anything else to present?

MR. BREADLOVE: No, I have nothing else to add. The only other thing I would be able to add was just going into details about the incidents, but I'm sure they don't want to hear that. It's right there in front of them.

MS. RUSS: Okay. I would like to just indicate just for the record, that as far as PRLU, although we do have quite a few new staff, we do have senior representation here, that are diligently working with those staff, to ensure that they are following the minimum licensing standards, at these agencies, and so we want to be sure that we hold them to it.

Being specific with Centers, Elizabeth Mitchell Centers, we did meet with them prior to implementing a formal corrective action, and just kind of laid it out there with them. We discussed everything for almost two hours, and

I let them know that have serious concerns with the broken bones at the facility, the amount of suicide attempts, the number of elopements, and the peer to peer sexual activity. And then, after what I thought was a good meeting, we had another injury with a broken bone. So that's where we really want to put the children at the facility first. So that's where I'm coming from.

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I'm not sure if a letter of reprimand is enough, but we want to ensure that we're doing as the minimum licensing standard indicates. So the next step, after the formal corrective action, would be to make the recommendation for the letter of reprimand. Hopefully, nothing happens after that. We don't want to sacrifice any children there. The goal is for them to maintain compliance. So I just wanted to say that for the record.

MS. BRIDGES-BELL: Thank you, Ebony. Again, this is Michelle Bridges-Bell, attorney for DCCECE. Ashelyn, can you give a little bit of additional information on the FOIA requests that have been received, and what's been going on with that, if you wouldn't mind giving that

information.

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CHAIRMAN FLYNN: Ashelyn, before you do that, I think I heard a board member asking a question. Did I hear that?

MR. WHATLEY: Yeah. This is David. I just had a question about the previous compliance years past, prior to 2020. I was just curious about any action that may have been taken against the agency in the past, or if there had been, or if they had been compliant, prior to 2020.

MS. RUSS: So I'll take on that question. There have not been any formal corrective actions against Centers for Youth and Families, so this would be the first one implemented by PRLU.

MR. WHATLEY: All right. Thank you.

MS. ABNEY: And I can go ahead and let you guys know that we have had a FOIA on this particular facility, from the media, from the Arkansas Democrat Gazette, and also from Disability Rights of America. There is an interest in what is happening out here at the agency, and whether or not that there has been compliance. And again, I'll go back to this

again, the sustained compliance.

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So, again the licensing specialist are not in a gotcha mentality. These are serious incidents, you guys, with broken bones of children, sexual activity of children, and that is going to be presented out and about, so I just want the Board to know that, and be aware of that, that we are concerned. I'm doing my best to convey to you that I am concerned about this agency and the compliance at the agency.

CHAIRMAN FLYNN: And I think I speak for the whole Board to say that we are concerned too about the incidents we've read.

BOARD MEMBERS (Collectively): Absolutely.

CHAIRMAN FLYNN: I think some of these, may be more general in nature, and I would really like us to come back to that, and deal with the specifics today. So Ebony, what is the plan? Is it to hear from Centers, or are you going to share more information?

MR. RUSS: If Centers is -- I couldn't hear you at first Ms. Dawson, but if you're willing to report any information, please go ahead.

MS. DAWSON: (Indiscernible.)

MS. RUSS: I can't hear her. I'm sorry. Can

anyone else hear her?

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(No audible responses given.)

MS. RUSS: Ms. Dawson, we can't hear you. If you're able to call in, if need be, that would be fine.

I will say, on our end PRLU, I have no other information to share. Unless Sharra or Ezell, or Ashelyn have anything else they liked to discuss.

MS. LITZSEY: This is Sharra Singleton Litzsey, and I just wanted to say there was discussion about limiting the number of children that Centers accepts. I know currently they are not accepting any new clients because they were in the process of getting restrained on a handle with care policy.

MS. HUDSON: Can you hear us now?

MS. RUSS: Yes, ma'am.

MS. HUDSON: All right. Good. Sorry about that. Ashley Hudson, I'm corporate compliance to Centers, and we appreciate having this meeting today, but I did kind of want to back up just a little bit, because we have reviewed the draft recommendation letter, and then in hearing some of the discussion today, I wanted to make sure we're all talking about the same time frame, because today's introduction said that all of these incidents happened in the last six months, but that draft letter went back to August. I went through, just while we were all talking, to look at the incidents that were reported from December to May, which would be the past six months, and I see one suicide attempt, one twisted ankle, one wrist that bent backwards, that was an unsubstantiated issue, the broken arm on 5-2, a 5-7 sexual activity report that it was our understanding was going to be unfounded, because it was reported by someone who wasn't even at Centers, at the date of the allegations, and involved some really outlandish claims about guns and orgies or what not.

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Page 30

concern is.

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If you go back to August of 2020, Centers like a lot of the communal living facilities were dealing with COVID outbreaks and dealing with, you know, staffing concerns, for sure, dealing with kids who were restless and didn't have any outlets. And that was the perfect storm that caused a lot of problems.

I think it says a lot that Centers hasn't had a corrective action plan in the past, because we were dealing with various unique and difficult situations. With regard to the fact that we had staff out quite often, due to COVID, and we had outbreaks among the kids, too. And then all of the uncertainty on top of that, which as we know, was causing a significant mental health crisis in the state. I'll note, that if you look at that timeline that was in the draft recommendation, that you start to see these issues subside, more and more, and more -- or less, and less, and less, rather, as this year goes on, and then some of these restrictions are lifting and some of the concerns about staffing are going away.

The broken arms concerns (indiscernible),

which is why Centers voluntarily has seized using the Handle with Care Program. Handle with Care has been used for quite a while at Centers. It's used by other providers in the state, but for whatever reason, it seems to be problematic, so they have been working -- as soon as that last incident happened on May 2nd, Centers immediately suspended use of that program and is using CPI. And has been working very hard to retrain its staff, to make sure that they know exactly what their obligations are, and retraining them on the use of CPI, so that there is no confusion. And so they've been doing that.

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They have also done things like moved the program from a boys and girls program, to girls only. Discharged all the boys that were in the facility, so that they are a single sex facility now. And also, they have voluntarily reduced their center. Their census is way down, and they are doing that in an effort to voluntarily work on training issues with staff, making sure that CPI and other training issues are in place, making sure that the right staff is in place, and changing some of their

compliance policies, some of the incident review policies, and making significant effort with this reduced census. And they've committed to keeping that census down until they have worked with stakeholders and worked with y'all to make sure that they are compliant. I don't know that we would necessarily agree that there needs to be any more formalized action on that, given the fact that Centers has for years been a good partner

with the State and has been working to ensure that we continue to be a good partner.

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You know, this past year was not great, but it wasn't great for a lot of people, for a lot of reasons. And you put a bunch of teenagers into a communal living situation, as sit that stress on top of it, and things happen. Centers, as you know, is one of the only providers in the state who takes on nearly struggling kids, like the ones that they have. I think Methodist, which is represented here, probably the only other one, that takes on kids with the level of trauma and the level of needs that Centers does. So we're seeing kids that have, you know, significant needs. We're

Page 33

seeing kids who are turned away from other facilities and can't be placed, and who come to Centers and Centers is one of the only places that anyone can find placement.

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Its challenge, and one that Centers has been up for in the past and continues to be, but, you know, recognizes that there is some work to be done, and they've been doing that work. So you know, we're here to answer any questions about specific incidents that any of you have concerns about. I would mention that, you know, as was said, we have worked with y'all and with other stakeholders to make sure that whenever there is an incident, things are handled promptly. We work with y'all on the corrective action and they're working through that plan, but you know, we're just here to try to answer questions, and facilitate this conversation. But also, with the fact that we're dealt with a strange period, and we've come out of that. We've made some significant changes to ensure that there are not ongoing issues. I'm happy to take questions.

MR. ALTOM: This is Andy. I have a few questions for Centers. One is around the

suicide attempts, I understand that's a medical director's decision whether they would have that child recommended to be taken to an acute or whether to just be put on a watch. Have any of yours ended up -- because they've attempted then ended up going to acute, because of the attempt?

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MS. HUDSON: Yes. And you're correct. I mean, of course, you know how that operates. And so in certain circumstances (indiscernible). Centers also is pretty overly focused on -- or, you know, probably over reports suicide attempts, because they want to make sure that these kids are getting the help they need at the right level of care, but certainly we think it's needed, after these types of incidents.

MR. ALTOM: So when a child attempts -well, let me back up. When a child is admitted to Centers, are they given a -- are they screened for suicide ideation?

MS. HUDSON: Correct. David, do you want to walk them through what the screening process is, on admission?

MR. KUCHINSKI: (Indiscernible.)

CHAIRMAN FLYNN: I'm having difficulty hearing you.

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MS. RUSS: Can you state your name for the court reporter, as well.

MR. KUCHINSKI: David Kuchinski. We have an assessment that we do to see history (indiscernible).

MS. BRIDGES-BELL: Could you speak up more, we can't hear you.

MR. KUCHINSKI: Then we would develop a treatment plan, for the team to understand the needs of that individual.

CHAIRMAN FLYNN: Andy, we're having trouble hearing him. Did you have some other questions?

MR. ALTOM: One other question was all the stuff that she just reported that Centers is already doing, is that part of the corrective action plan that they're not achieving?

MS. RUSS: So they recently just started the corrective action plan, and that its in progress, so I wouldn't say it's something that they're not doing. I think I'm understanding -- I don't know if I'm understanding the question. MR. ALTOM: But we didn't get a copy of their corrective action plan, correct?

MS. RUSS: Correct. It can be made available to you.

MR. ALTOM: So that's FOIA-able too, right? MS. RUSS: Yes.

MR. ALTOM: So those individuals that are concerned about what's going on in these facilities, that can be provided to them, just as easy as a letter of reprimand, correct?

MS. RUSS: Correct.

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MR. ALTOM: Correct.

MS. BRIDGES-BELL: I'm not sure I'm following you. If you can make your question more specific. Are you asking whether the Arkansas Democrat Gazette is making this FOIAable, or are you asking if the DRA is making this FOIA-able, or are you concerned that there's other entities that are concerned about this facility? What's your question there?

MR. ALTOM: My question is, the issue was brought up about FOIA, just in general, that I guess it was --

MS. BRIDGES-BELL: Yes, sir.

MR. ALTOM: -- in other individuals.
MS. BRIDGES-BELL: Yes. Very much so. We are trying to allow you to know and make you very aware of everything that's going on for this facility, that they are getting FOIA'd for everything that we are bringing to your attention today. And we are asking you, the Board, -- DHS is asking you to take into action today. It's not an adverse action. It's asking you to take an action for a letter, and that's where we are today.

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MR. ALTOM: Okay. But just to be clear, as a Board we were told, that we want to take action on this letter, because they're not following their corrective action plan, but we just heard where it sounds like they are following their corrective action plan. Which is it?

MS. ABNEY: Andy, I think I can help a little bit. We're not asking to take action, based on the corrective action plan. We're asking to take action, based on the egregiousness of the things that have happened at the center most recently. And so while I appreciate Centers' response, and the information that they shared, you still have

these four broken bones, in a restraint type situation, that's unrelated to COVID. I mean, like we -- I just really want you to read the packet and all the information, because I don't want us to miss what is happening out at the Centers. So for me, you guys, it is the broken bones, and it's the sexual activity, and it is the lack of supervision from the staff. And so, yes, that's a corrective action plan in place. Hopefully, we will gain compliance. And yes, they will work towards that corrective action plan, and yes, it is FOIA-able for everybody to see and make their own determination and judgments on what it is that they're seeing. But from the licensing unit, to the Board, we're saying to you, we are concerned about what we're seeing, and we're concerned about the lack of maintaining the compliance. That's the only issue we need to decide today is, yes, you want to issue the letter of reprimand, or no you don't, and I will do exactly what you tell me to do, and you instruct me to do. But that's where we are. Based on this information in front of you and what is happening, and our recommendation,

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that's the decision you guys need to make, and then we'll go from there.

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MR. WATSON: I think one of the things that could help us to make that decision is if we had an idea of what's in that corrective action plan. We don't know what's in that plan.

MS. ABNEY: Okay. Ebony, is there a way -and I don't even know -- I'll probably need my attorneys, or maybe the Board's attorney to weigh in here. I'm sure that we can probably email you one, quickly.

MS. RUSS: Yes. If I may. If you look at the last page of the recommendation for the letter of reprimand, we do discuss the 5-5-21 corrective action plan, just to give you some brief information on there. I mean, I can pull it up on the screen. I don't know how quick we could do it, or if that's even available to do.

MR. WATSON: Ebony, is this the plan, or is

MS. RUSS: It's a summary. Just some basic information.

MR. WATSON: I can't speak for the rest of the Board, but I would really love to be able to see what else is on that corrective action plan. And by the way, I appreciate what y'all are doing for the Board. It's exactly what we asked and I appreciate y'all bringing this to our attention.

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MR. ALTOM: I also want to say, I don't want you guys to think I'm trying to be adversarial here. I just feel like that it sounds to me like from what we've heard, that when you're doing the things, what they said they are doing, I'm just wondering, you know -- to me that sounds like a provider that is doing everything they can to try to fix their issue. They know it's an issue. I don't know that if -- have we given them enough time? That's my question. Or is this something that you guys are willing to say, "Let's give it a month and let's see." And then revisit the letter of reprimand then. I would like to see the corrective action plan in the future that comes along with the -- you know, with the other information. And I'd like to know, you know, since they started the plan, how much of that has happened and hasn't been an issue since?

MS. RUSS: If I may. So I just want to go back to -- my team did meet with Centers, prior

to implementing the formal corrective action plan, and we spent a great deal of time, a coupe of hours, discussing all of the concerns, at the facility. And so, again, we were working with the agency. Still undetermined, at that time, if we were going to actually put in the plan, but it was in discussion. And then we had a broken bone, after that meeting. So very concerning for us. So I would definitely like to see that they ensure that they can maintain compliance, have substantial compliance at their facility, because even with our discussion, before the formal corrective actions, I don't want to -- I don't want to say it wasn't taken seriously, but we had another broken bone. We had another injured child. So I would just like that to be known for the record. And I will be emailing the corrective action to y'all as soon as I can.

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MS. HUDSON: Quickly, just on the incident with the broken bone right after, that happened within a day or two of the meeting, for the corrective action plan, and Centers had not had the time yet, to retrain its staff. It had been a couple of days and so there was still

not -- you know, they weren't up to speed on CPI. As I recall, I think that was on a weekend. And we've spent the past month, training and retraining them, and reducing census in order to provide that, and we haven't had an issue since switching to CPI.

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Now, I don't know if (indiscernible) problematic format, or problematic process, but for whatever reason, it became (indiscernible) and so they corrected that, and they've been doing that retraining, doing that work with their staff and we haven't seen an issue. And I think that that's worth, you know, keeping in mind.

CHAIRMAN FLYNN: When you say you haven't had an issue, do you mean you have not needed to administer a restraint since beginning CPI?

MS. HUDSON: We haven't had any broken bones, since we have been retraining on CPI. There have been some restraints since using CPI.

CHAIRMAN FLYNN: How has that gone?

MS. HUDSON: It's gone fine. There's been no injuries. Staff was taken through the retraining and has done well with it. And it

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seems to be improving significantly.

Now, the other thing that's happening too, is the change of some of the review processes, so whenever there's any holds, leadership is directly reviewing the report, DSI report, and video for each hold, and then providing direct and immediate feedback, to the extent that it's necessary for the staff involved.

CHAIRMAN FLYNN: I think I heard a question from a board member.

MR. WHATLEY: Yeah. Charles, this is David. I would just like to hear a little bit, if we could, from board members Altom, again, and also Foti. I'm not that familiar with psych facilities, certainly when it comes to restraints, and so I'd just kind of like to hear their perspective. You know, I know, obviously we're talking about something serious, looking at broken bones, but when we're dealing with a child or a teenager, 16 or 17 years old, who you are trying to restrain, is this something that you encounter from time to time? Certainly, I think it would be unusual to have four bones in a short time. But anyway, I would just like to hear from

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them, to get maybe a little bit more educated on how this works, with restraints, and how I guess uncommon this is.

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MS. FOTI: Charles, this is Beverly. I'll be happy to start to try to answer that question, but I do have a question before I go there. Can you guys tell me what the census is today, in your facility?

MR. KUCHINSKI: So we are at 14 clients that are residential, which is a little over -- or a little less, than 50 percent of our capacity at the adolescent program. I believe we're at around 19, and that would be (indiscernible). EMAC, the adolescent center has a capacity of 30. We're at 16 there and holding, and actually continued to discharge, until like we mentioned earlier, that we want to make sure that clients are stable, staff are in place and stable, we feel like we have mastered CPI, and we're moving forward.

MS. FOTI: Thank you. That's helpful. I will just say that Youth Home, a few years ago, we did switch over from another system of care to CPI, and it was a big change for our staff. It took some time for them to understand the changes, and fully implement those changes. There were lots of complaints. They didn't like it initially, but that was about three years ago, and now I would say that it goes pretty smoothly.

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Any time that there is a restraints procedure, it is a high risk procedure, and it is both dangerous to the child involved, and to the staff involved. We do occasionally have some injuries. For the children, it's usually fairly minor. I would say that the injuries are probably more so for staff. They often get kicked, bitten, punched, those kinds of behaviors in the process of trying to keep someone safe.

So I say all of that to say that I think that it is a process, when you change any kind of training for that type -- particularly of high risk behavior. I commend you for retraining your staff, and not having any further serious injuries. I know that CPI is well accepted across the country, and there are many things that they prohibit, that some of the other processes allow. And they are prohibited for safety reasons.

Andy, do you want to weigh in?

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MR. ALTOM: Yeah. We've always used CPI ever since we've had a PRTS, and the same issue, is typically -- you know, it is high risk. We do have child injuries, as well as staff injuries. Typically, the staff injuries are greater than the child injuries. We track that. You know, we report that to a quality improvement measure, which I'm sure everybody else does, to try to reduce those as much as possible.

It does require a lot of retraining of staff, because in the heat of the moment, staff don't always do procedures correctly, so there's a lot of pulling up the video, and showing them, and then practicing, and saying, "In the future, you know, you should have never done this." You know, you critique them, to bring them up to speed.

I'm a big fan of CPI. I think it's a safe procedure, safest out there, I would say and again, I commend them for taking the steps that it sounds like any good organization would do, whenever they have this situation. The child injuries always are concerning. I don't want

anybody to think I'm discounting that, but part of my concern, is that all that you do good, as far as in your interviewing process, and trying to find good actors, and you want the best staff possible, you're at the mercy of those employees that you hire, and sometimes when you get a bad apple, you got to get rid of them. That doesn't necessarily mean that, you know, the entire organization is bad. When you do see a pattern, I understand the concern, and then obviously it looks like there has been a pattern, but then on the other hand, I'm hearing a lot of good things that I'm impressed with that they're doing that if you would've asked me, "If this happened in your facility, what would be the first thing you do?" I would be doing exactly what they said they're doing.

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So that's my concern, is that -- and if a letter of reprimand is needed, because that's going to do something -- I just struggle with the fact that what I'm hearing them say they're doing, sounds to me like a good organization that's trying to fix their problem.

CHAIRMAN FLYNN: Thank you, everyone. Any board members have any more questions, or

comments at this time?

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MR. WHATLEY: One more question for Andy, and/or Beverly. I appreciate the comments that you made. That helps me a lot. But both of you are saying, at least from what I think I heard you say, that while there is high risk, and anytime you're using restraints, that's cause for concern. But the number of incidents that this facility has had, in just the past few months, is concerning to both of you; am I reading that correctly?

MS. FOTI: Yes, I would say that it's concerning.

MR. ALTOM: Yes, I would say that too.

MR. WATSON: Charles, before we vote on this, would there be anything wrong with waiting until we actually got the letter of reprimand to look at, and until we got the plan, that licensing had gone over with them, in detail? Because we haven't had either one of those.

CHAIRMAN FLYNN: I think it is difficult to vote on something that we haven't seen. And the question I have for Joe, is -- we're looking at two options. One, we don't do

anything. Two, we do a letter of reprimand. Is there another option on the table, that this Board can take, that would be appropriate for this?

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MR. WEST: I mean -- and Michelle, please interject at any time, if necessary. I mean, today was a special meeting, specifically to deal with a letter of reprimand recommendation from staff. At this point --

MS. BRIDGES-BELL: Issue a letter of reprimand, or not.

MR. WEST: Yeah, issue it today --

MS. BRIDGES-BELL: And remember --

MR. WEST: -- table for later, or vote to not do it. I think, Michelle, it sounds like you're agreeing with me on that.

CHAIRMAN FLYNN: I want to hear what you said again, Joe. Michelle, let me hear from Joe this time. Say that again.

MR. WEST: You can vote to issue the letter. You can table this debate, for a later meeting, or you can say "We're not going to issue a letter." I mean those are your three options, I believe. Michelle, would you concur?

MS. BRIDGES-BELL: Mr. Flynn, are you ready

Page 50

to hear from me?

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CHAIRMAN FLYNN: Yes, I am. I just wanted to let Joe finish what he was saying.

MS. BRIDGES-BELL: Yes, sir. Okay. At this point, that is the option. You can issue a letter of reprimand or not. That's what's on the table for today. That's what the special meeting was called for, yes, sir.

CHAIRMAN FLYNN: All right. Does the Board have the authority to do anything else, period, a called meeting, not a called meeting, regular meeting? For the Board's authority, is that the authority that we have? Is there any other action that we can take?

MS. BRIDGES-BELL: Yes, sir. There is every single thing that you want available to you, that the Board is able to do, that you would want to do. That's not what the special meeting was called for, but if you were inclined to take an adverse action, you are as a Board inclined to do so. That is within your purview. That's within your statutory authority to do, should you want to.

CHAIRMAN FLYNN: And I'm not suggesting -- I want to have everything out in the clear. In

this meeting, do we have another option, besides this adverse action?

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MS. BRIDGES-BELL: And I want to be clear that issuing a letter of reprimand, is not an adverse action. I'm sorry if I misspoke. A letter of reprimand is just a notice to put that facility on notice, that the Board is aware of potential deficiencies, and problems, and that's what that letter would be comprised of.

MR. ALTOM: I'll make a motion to put the agency on a letter of reprimand, subject to the Board's approval of the wording of the letter, and the understanding that this is not a letter that basically says if it doesn't improve, that the next step is adverse actions, without thoroughly revisiting a corrective action plan and how they're doing on that. Does that make sense?

CHAIRMAN FLYNN: I think it is a good request, for us to see the letter that we're voting on. I have a motion. Is there a second?

MR. WHATLEY: I'll second. David. CHAIRMAN FLYNN: Would anyone else like to discuss this? What would that process be, Joe or Michelle, if we -- to see that letter, and then have a vote? What does that process look like?

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MS. DOHERTY: I want to say something. I see on my email, where we all received that letter on May 25, the letter of reprimand. So I'm not sure why no one has it.

MR. WATSON: That's not a letter of reprimand. That's just a list of all the citings.

CHAIRMAN FLYNN: We just received two emails, an email from Ebony, it's a corrective action agreement.

MS. RUSS: So, yes, I just forwarded the formal corrective action, and what you also received on the 25th, is the recommendation for the letter of reprimand.

MS. DOHERTY: Gotcha. I'm sorry. I read it, but the title says "letter" so I assumed this was going with a cover to the agency.

CHAIRMAN FLYNN: I don't think either of these is the letter that we're voting on, right?

MS. ABNEY: That's right. I think I can

help here. Our team, my unit, can only make a recommendation to the Board. After the Board decides what the Board is going to do -- so for an example, if you decide to do a letter of reprimand today, then my team can get a letter ready. We can draft up a letter. We can send it to you for approval if you want, or my understanding is, we can send the letter with our authority given to us by you to do. We can do it however you want, but the reason you haven't received a letter, is because we don't know how you all are going to vote, and we did not want to jump ahead of the Board.

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Also, the reason that we didn't send the corrective action, is because previously we were asked by the Board not to do that. But we will absolutely, moving forward, send you all anything that we are doing, so that you can see it and know what we are doing. So I apologize if I misunderstood the Board's wishes previously.

CHAIRMAN FLYNN: Can you restate what we asked you not to do, about corrective action?

MS. ABNEY: Right. We asked the Board about what updates, and what information you wanted

from us, what you wanted us to give you updates on, and happenings that were during our work here, and what you-all asked us to do is -- you did not want to see everything going on, that you trusted us to do the work that we needed to get done, but that you wanted to see the important things. So we asked about corrective action, and corrective action is something that we do at the facilities, and so I believe, unless I misunderstood, Charles, and maybe I did, was that you did not want to see those types of things. You just wanted an overview of any concerns that we had.

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CHAIRMAN FLYNN: I think what we want to see, is when someone does not meet their corrective action, over the time -- Andy, Beverly, I know you guys can help me on this. I don't want to just speak for me. We are interested in the corrective action, when the agency did not meet that, during the time limit that you gave them to make that corrective action. Does that make sense? Can somebody tell me if I'm right or wrong on that?

MS. ABNEY: It absolutely makes sense, Charles, but in this case, the corrective action is currently in place. We just don't know that it is enough, and that's why we're making the recommendation for the letter. Does that make sense?

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CHAIRMAN FLYNN: And that does make sense Ashelyn, and we're trying to decide if what we've heard today -- if they are working diligently to meet the corrective action that you've given them, even though the -- you know, that's the bad thing about a lot of the things that maybe we get written up on. Some of them we can correct. We can put a battery in a smoke alarm, but there's some of the things that happen, that you just cannot fix. So what you do, is you change how you address that, so hopefully it doesn't happen again.

Andy, do you want to go back to your motion, and restate that?

MR. ALTOM: Yeah. I'm okay with recommending the letter of -- letter of reprimand, but my concern is I would like for the board to see the actual letter that goes to them, because I am concerned about how it's worded, and that they understood that this is -- I just want to see how it's worded and go from there.

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CHAIRMAN FLYNN: So my point then to those who know, what kind of notification do we have to give, to have another meeting, so that we can vote on the letter? What time frame is that?

MR. WEST: I mean, it's the same kind of notification as this meeting. In a special meeting, there has to be at least a two-hour notice before the meeting, so that would be --I understand the Board wanting to see what's going out under your authority, before it actually goes out, but if you vote to approve the letter, pending the Board review, that would have to be presented to the Board at another open public meeting. You cannot approve that by email, or anything like that, between meetings, because that would violate the Freedom of Information Act.

CHAIRMAN FLYNN: I didn't know the time frame. I will say, in my experience on the Board for 20 years, this is the second time we've asked, so I don't think we have a practice in place of how we did it. I think we do it, Ashelyn -- didn't we last time where we

just asked y'all to write the letter? We didn't see the letter. So I think going forward, I'm hearing the Board say, especially if this is going to become more regular, that we really would like to be aware of what's in the letter. Is that right Ashelyn? Is that how we did it last time?

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MS. ABNEY: You're absolutely right. We appreciate that, so we would be glad to send you a draft of the letter.

MR. WATSON: That would be great.

CHAIRMAN FLYNN: All right. Do we want to schedule that meeting? It has to be two hours in advance. I hope we're not doing it this afternoon. If we need to, I'm here. I'll find a way to get here, but we have a holiday weekend.

What do you recommend, Ashelyn? Do you recommend we get back in two hours, or do you want to try to schedule a day next week to look at that letter?

MS. ABNEY: If you don't mind, I would prefer next week and we can even do it on Tuesday of next week. That way, we're not rushing. I hope that you all know, or are

learning anyway, about me and my team. We want to make sure that we are very thorough, that we are consistent, and that we are fair. So, I would hate for us to try to scramble to get together a letter, when it's so very, very important.

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So if you don't mind, I would prefer us waiting until Tuesday. I don't know what your calendars look like on Tuesday, but I know my team and I can make ourselves available to you all whatever days the majority of you have available, I would say as early in the week next week, as possible. I'm sure we would all appreciate that.

CHAIRMAN FLYNN: I would prefer Tuesday. That is Tuesday, the 4th, right?

MS. DOHERTY: Charles, don't we need to vote on yes or no to the letter?

CHAIRMAN FLYNN: Yes. And we can schedule the meeting after that. I agree. So I have a motion and a second. Does everyone understand that motion?

(No audible responses given.) CHAIRMAN FLYNN: Are you ready to vote? (No audible responses given.)

CHAIRMAN FLYNN: All in favor, say "Aye," or raise your hand, or do something.

BOARD MEMBERS (Collectively): Aye.

CHAIRMAN FLYNN: Anyone opposed to this, say "No."

(No audible responses given.)

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CHAIRMAN FLYNN: All right. So we have the approval for the letter. I just thought maybe it would be helpful -- thank you for getting us back on track, Sandy. I think maybe it'll be helpful though, while we're all together here, we can look at our Tuesday calendar, and see if that will work. That is the best date for me next week, Ashelyn. Tuesday, June the 4th.

MR. WHATLEY: June the 1st.

CHAIRMAN FLYNN: Oh, I'm sorry, the 1st. Thank you. But, I would like to have an afternoon meeting, so we would have time for you to get us a letter in the morning, and then maybe we can look at it. Is that okay?

MR. WEST: Just do it at 1 o'clock again, like you did today?

MS. ABNEY: We can make that happen on our end.

CHAIRMAN FLYNN: Can I get at least five

Page 60

board members to be there? BOARD MEMBERS (Collectively): Yes. CHAIRMAN FLYNN: All right. 1 o'clock on Tuesday, then. MS. RUSS: Okay. I'll make sure that I send out another Zoom link. CHAIRMAN FLYNN: Thank you. Any other business? (No audible responses given.) CHAIRMAN FLYNN: all right. Well, thank everyone, and have a good weekend and I'll see you all on Tuesday. (WHEREUPON, the proceedings were concluded in this matter at 2:15 p.m.)

STATE OF ARKANSAS

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COUNTY OF PULASKI

I, Tiffanie N. Harrison, CCR, Certified Stenomask Reporter before whom the foregoing testimony was taken, do hereby certify that the witness was duly sworn by me; that the testimony of said witness was taken by me and was thereafter reduced to typewritten form under my supervision; that the deposition is a true and correct record of the testimony given by said witness; that I am neither counsel for, related to, nor employed by the parties to the action in which this deposition was taken, and further, that I am not a relative or employee of any attorney or counsel employed by the parties hereto, nor financially interested in the outcome of this action.

I FURTHER CERTIFY, that I have no contract with the parties within this action that affects or has a substantial tendency to affect impartiality, that requires me to relinquish control of an original deposition transcript or copies of the transcript before it is certified and delivered to the custodial attorney, or that requires me to provide any service not made available to all parties to the action.

WITNESS MY HAND AND SEAL this 11th day of June, 2021.

TIFFANIE N. HARRISON Arkansas State Supreme Court Certified Court Reporter #757